

Message Text

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ACTION IO-13

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A-01 MMO-01 EB-08 SCA-01 INR-07 PM-04 CU-02 /069 W
-----082129Z 130797 /73
R 081605Z APR 77
FM AMEMBASSY ROME
TO SECSTATE WASHDC 3904

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STADIS//////////

FODAG

E.O. 11652: N/A
TAGS: AMGT, PFOR, XX
SUBJECT: PARM-ANNUAL POLICY AND RESOURCE ASSESSMENT FAO
PARTS II AND III

REF: (A) CERP 0001 (B) STATE 38356 (C) STATE 47671

1. PART II - RESOURCE ASSESSMENTS

THE OFFICE FOR FAO AFFAIRS IS AN INTEGRAL PART OF THE
U.S. EMBASSY TO ITALY. I IS LOCATED IN THE EMBASSY ANNEX
AND IS COMPLETELY SERVICED BY THE EMBASSY ADMINISTRATIVE
AND GENERAL SERVICES SERVICES DIVISIONS. SINCE ISSUES BEFORE THE
FAO ARE ALMOST COMPLETELY DISTINCT FROM THE EMBASSY'S MAIN
FUNCTIONS VIS-A-VIS ITALY, AND SINCE DIFFERENT BUREAUS IN
WASHINGTON SUPPORT THE OFFICE OF FAO AFFAIRS AND THE
EMBASSY ON MATTER OF SUBSTANCE, THE OFFICE OF FAO AFFAIRS
OPERATES QUITE SEPARATELY AS A UNIT.

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FODAG STAFFING CHART FY 1977
TITLE FUNCTION ORG. AMER. OFF. AMER. STAFF

COUNSELOR FOR FAO EXEC/POL STATE 1
AFFAIRS/US. REP. /ECON
TO FAO

SECY TO COUNSELOR SECY STATE 1

FIRST SECY FOR EXEC/ECON STATE 1
FAO AFFAIRS/DEP. /ADMIN

SECY TO FIRST SECY SECY STATE 1
DEV. AFFS. OFFICER AID 1

SECY TO DEV. AFFS. SECY AID 1
OFFICER -- --
3 3

FODAG STAFFING CHART FY 1978

TITLE FUNCTION ORG. AMER. OFF. AMER. STAFF

COUNCELOF FOR FAO EXEC/POL STATE 1
AFFAIRS/U.S. REP. /ECON
TO FAO

SECY TO COUNSELOR SECY STATE 1

FIRST SECY FOR EXEC/ECON 1
FAO AFFAIRS/DEP. /ADMIN STATE
U.S. REP. TO FAO

SECY TO FIRST SECY SECY STATE 1

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DEV. AFFS. OFFICER AID 1

SECY TO DEV. AFFS.M
OFFICER SECY AID 1

REG. DEV. COORD. SAHEL AID 1

SECY TO REG. DEV. SECY LOCALLY 1
COORD. OFFICER HIRED AMER.
-- --
4 4

THE U.S. REPRESENTATIVE TO THE FAO EXPRESSES U.S.
POLICY TO THE SENIOR LEVELS OF THE FOUR INTERNATIONAL
ORGANIZATIONS HEADQUARTERED IN ROME. THE RELATIONSHIP
BETWEEN THE U.S. REPRESENTATIVE AND THE RESPECTIVE
HEADS OF THE FOUR ORGANIZATIONS MUST BE CONTINUING AND
CLOSE, SO U.S. VIEWS CAN QUICKLY AND QUIETLY BE IN-
SERTED INTO THE VARIOUS SECRETARIATS. THIS IS THE BEST

WAY OF GUIDING AN INTERNATIONAL ORGANIZATION AND THE U.S. REPRESENTATIVE SHOULD BE GIVEN AS MUCH STANDING AND SUPPORT AS POSSIBLE. IN THIS CONNECTION CONSIDERATION SHOULD BE GIVEN TO RAISING THIS POSITION TO THE RANK OF MINISTER SO THAT THE U.S. REPRESENTATIVE DOES NOT RANK BELOW THE REPRESENTATIVES OF OTHER COUNTRIES TO THE FAO. A SECOND FUNCTION OF THE U.S. REPRESENTATIVE IS TO REPRESENT THE UNITED STATES IN THE INCREASING NUMBER OF COORDINATION MEETINGS HELD BY REGIONS, GROUPS, AND THE FOUR ORGANIZATIONS. A THIRD FUNCTION IS TO ADVISE U.S. DELEGATIONS TO MEETINGS TO THE FOUR ORGANIZATIONS, OF WHICH THERE ARE IN EXCESS OF 40 A YEAR. A FOURTH FUNCTION IS TO REPRESENT THE UNITED STATES AT MEETINGS OF THE FOUR ORGANIZATIONS TO WHICH WASHINGTON DOES NOT SEND DELEGATES. A FINAL, FIFTH FUNCTION IS TO GUIDE AND COORDINATE THE OFFICE OF FAO AFFAIRS. OBVIOUSLY THESE FUNCTIONS ARE MORE THAN ENOUGH FOR ONE MAN, LIMITED OFFICIAL USE

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SO A SENIOR, MIDDLE-GRADE OFFICER IS ASSIGNED AS DEPUTY U.S. REPRESENTATIVE. HIS FUNCTIONS ARE TO BACKSTOP THE COUNSELOR PLUS HANDLE THE ADMINISTRATIVE COORDINATION WITH THE EMBASSY AND PERSONNEL RECRUITMENT OF AMERICANS FOR THE FAO. FINALLY, THIS OFFICER SHOULD HAVE AN EXPERTISE WHICH FITS IN WITH U.S. PRIORITIES FOR THE FAO SUCH AS, IN THE INCUMBENT'S CASE, COMMODITIES AND TRADE. HE ALSO MUST FOLLOW THE BUDGETARY PROCESS OF THE FOUR ORGANIZATIONS.

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ACTION IO-13

INFO OCT-01 ISO-00 EUR-12 SS-15 SP-02 PER-01 SIG-01
A-01 MMO-01 EB-08 SCA-01 INR-07 PM-04 CU-02 /069 W
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R 081605Z APR 77
FM AMEMBASSY ROME
TO SECSTATE WASHDC 3905

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THE FIRST AID POSITION COORDINATES AID'S WORK WITH THE MANY DEVELOPMENTAL AND FOOD PROGRAM ACTIVITIES OF THE FAO AND WFP IN THE DEVELOPING COUNTRIES. THIS HAS MEANT PARTICULARLY CLOSE WORK WITH THE WFP, TO WHOSE PROGRAM THE U.S. CONTRIBUTION APPROXIMATES \$100 MILLION A YEAR, AND THE SAHEL PROGRAM WHICH BEGAN PRIMARILY AS AN EMERGENCY ACTIVITY FOR WHICH FAO WAS GIVEN COORDINATION RESPONSIBILITIES. WITH INCREASED U.S. AID PROGRAMS IN THE SAHEL AREA AND THE GROWING ACTIVITY OF THE OECD-SPONSORED "CLUB DES AMIS DU SAHEL" IN WHICH THE U.S. IS HEAVILY INVOLVED AND WHICH ALSO SEEKS TO ENLIST THE FAO EXPERTISE IN WEST AFRICA, THE IMMINENT ARRIVAL OF A SECOND AID OFFICER WILL MAKE POSSIBLE INCREASED COORDINATION IN DEPTH WITH THE FAO ON AFRICAN PROGRAMS. THIS REPRESENTS A SPECIFIC RESPONSE BY THE U.S. TO PURSUE A MUTUALLY AGREED PROGRAM GOAL BY SUPPORTING THE FAO PROGRAM AND BY UTILIZING FAO RESOURCES ON BILATERAL (OR OTHER MULTILATERAL) SPONSORED ACTIVITIES IN PURSUIT OF THAT GOAL.

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AS THE U.S. EMPHASIZES OTHER AREAS OF AGRICULTURAL DEVELOPMENT FOR MAJOR PROGRAMS, ADDITIONAL SPECIALISTS MAY BE WARRANTED, FOR EXAMPLE AN AGRICULTURAL SPECIALIST IN REDUCING POST-HARVEST LOSSES OR DEVELOPING NATIONAL FOOD RESERVE SYSTEMS MIGHT BE ASSIGNED FOR A YEAR OR TWO TO THE MISSION AS THE FAO GEARS UP A MUTUALLY ACCEPTABLE PROGRAM. THE SECOND AID POSITION SHOULD BE VIEWED AS AN EXPERIMENT TO SEE THE EFFECTIVENESS OF THIS APPROACH AND THE ACTUAL COORDINATION POSSIBLE WITH THE SECRETARIATS OF THE FOUR ORGANIZATIONS.

2. PART II - STATE PERSONNEL RECOMMENDATIONS

WITH AN OFFICE OF THREE OR FOUR OFFICERS, THERE ARE NO POSITIONS WHICH CAN BE DEFINITELY LABELED AS LOW PRIORITY OR SUGGESTED FOR REPROGRAMMING. ALSO, BEING AUTONOMOUS WITHIN THE EMBASSY IT IS HARD TO INCLUDE EMBASSY PERSONNEL IN THIS PROGRAMMING REVIEW. IF IT WERE DECIDED TO ADD AN AGRICULTURAL EXPERT, HOWEVER, IT MIGHT BE THAT THE EMBASSY AGRICULTURAL SECTION TO ITALY WOULD SHIFT ONE PERSON TO THE OFFICE OF FAO AF-

FAIRS. ALSO THE EXPERIMENTAL AID POSITION SHOULD BE REVIEWED CAREFULLY TO DETERMINE WHETHER IT WORKS AS WELL IN FACT AS IN THEORY.

FINALLY IFAD, WHEN IT REALLY EXISTS AND STARTS LENDING MONEY (PROBABLY IN 1978), MAY INVOLVE ENOUGH WORK SO THAT AN ADDITIONAL OFFICER AND SECRETARY MAY NEED TO BE ASSIGNED TO THE MISSION.

FOR CY 1977 AND THE OFFICE OF FAO AFFAIRS CAN ABSORB THE NEW AID POSITION, BUT THOUGHT SHOULD BE GIVEN TO A MAJOR REORGANIZATION IN CY 1978. REMOVING THE AFRICAN ASPECTS OF THE FIRST AID POSITION WILL LIGHTEN THE LOAD BUT INCREASE THE NEED FOR COORDINATION. ANOTHER AID POSITION TO HANDLE IFAD WOULD HAVE A LIMITED OFFICIAL USE

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SIMILAR EFFECT. TO KEEP THE AID UNIT WORKING SMOOTHLY TOGETHER IT MIGHT BE USEFUL TO MAKE THE SENIOR AID OFFICER THE DEPUTY U.S. REPRESENTATIVE. WITH AN AGRICULTURAL EXPERT FROM USDA, WHICH IS UNDER CONSIDERATION, WHEN THE SECOND STATE POSITION COULD BE FREED OF HIS FUNCTIONS AS DEPUTY REPRESENTATIVE AND THIS POSITION SHIFTED MORE TO ADMINISTRATION, PERSONNEL, AND BUDGET PREPARATION AND REVIEW OF OFFICE OF FAO AFFAIRS AND ESPECIALLY OF THE FOUR ORGANIZATIONS. FINALLY THIS POSITION COULD BE LOWERED IN RANK AND CONSIDERED AN INTERNATIONAL ORGANIZATION TRAINING ASSIGNMENT WITH BUDGET SPECIALIZATION. GARDNER

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